

Message Text

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ACTION EUR-12

INFO OCT-01 IO-04 CIAE-00 PM-03 INR-05 L-01 ACDA-05

NSAE-00 PA-01 RSC-01 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 ISO-00 DODE-00 H-01 NSC-05 SS-15 NEA-06 OMB-01

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CIEP-01 INT-05 FEAE-00 STR-01 /097 W

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INFO AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

USDEL MBFR VIENNA

USMISSION BERLIN

USMISSION GENEVA

USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 6151

GENEVA FOR USDEL CSCE

E.O. 11652: GDS

TAGS: PFOR, GW, UR, WG

SUBJECT: SCHMIDT MOSCOW VISIT

REF: USNATO 6147

MISSION TRANSMITS HERewith TEXT OF FRG WRITTEN REPORT ON
CHANCELLOR SCHMIDT'S VIST TO MOSCOW (REFTEL).

BEGIN TEXT

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VISIT BY CHANCELLOR SCHMIDT AND FOREIGN MINISTER
GENSCHER TO THE SOVIET UNION FROM 28 TO 31
OCTOBER 1974

1. ON OUR SIDE, THE MAIN PURPOSE OF THE VISIT WAS TO SHOW THAT CONTINUITY IN FOREIGN POLICY ALSO APPLIES TO THE EAST. FOR THE FEDERAL GOVERNMENT, ITS LONG-TERM EASTERN POLICY REMAINS ONE OF THE CORNERSTONES OF ITS DETENTE POLICY. MOREOVER, WE WANTED TO FIND OUT TO WHAT EXTENT THE SOVIETS ARE PREPARED TO MEET OUR INTERESTS ALSO IN THE POLITICAL FIELD. THE SOVIET HOSTS, FOR THEIR PART, WERE INTERESTED IN MEETING THE NEW POLITICAL LEADERSHIP OF OUR COUNTRY AND IN GIVING IMPULSES FOR LONG-TERM COOPERATION.

2. THE VISIT WAS MARKED BY GREAT SINCERITY AND AN EFFORT ON THE PART OF THE HOSTS TO CREATE A FAVOURABLE ATMOSPHERE DURING THE TALKS. AS AN EXTERNAL SYMPTOM OF THE CONTINUITY OF THE DEVELOPMENT OF OUR BILATERAL RELATIONS WITH THE SOVIET UNION, THE JOINT DECLARATION OF 30 OCTOBER 1974 REFERS TO AN AGREEMENT ON REGULAR CONSULTATIONS ACCORDING TO WHICH THE FOREIGN MINISTERS OR THEIR REPRESENTATIVES WILL MEET EVERY YEAR. FURTHER CONSULTATIONS CAN BE HELD ONLY AFTER AGREEING ON THE DATE AND THE LEVEL, SO THAT EVERY SEMBLANCE OF AUTOMATICITY OF ONE-SIDEDNESS IN THE CALLING OF SUCH CONSULTATIONS HAS BEEN AVOIDED.

3. A DETAILED EXCHANGE OF VIEWS WAS HELD ON BILATERAL RELATIONS. THE DISCUSSIONS FOCUSED ON THE CONTINUATION OF THE POLICY WITH THE SOVIET UNION WITHIN THE FRAMEWORK OF THE TREATIES AND ESPECIALLY THE INCLUSION OF BERLIN INTO THESE TREATIES. AFTER A PARTLY HARSH AND CONTROVERSIAL EXCHANGE OF VIEWS, PROGRESS WAS MADE IN SO FAR AS PROPOSALS WERE RECOGNIZED AS BEING MUTUALLY ACCEPTABLE WHICH, WHILE MAINTAINING THE JURIDICAL POSITIONS OF BOTH SIDES, EXCLUDE ANY DISCRIMINATION OF BERLINERS IRRESPECTIVE OF WHERE THEY WORK. THIS SHOULD MAKE POSSIBLE THE CONCLUSION OF AN AGREEMENT ON SCIENTIFIC-TECHNICAL COOPERATION, ON COOPERATION IN THE FIELDS OF NUCLEAR RESEARCH, AGRICULTURAL RESEARCH AND HEALTH. PROGRESS WAS ALSO ACHIEVED CONCERNING THE SETTING-UP OF TOURIST BUREAUS IN FRANKFURT AND MOSCOW, AND A PERSPECTIVE WAS OPENED FOR THE SETTLEMENT OF THE PROBLEMS INVOLVED IN LEGAL ASSISTANCE, FURTHERMORE, THE NEGOTIATIONS WHICH HAD BEEN INTERRUPTED ON THE CONCLUSION OF A TWO-YEAR CONFIDENTIAL

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PROGRAMME UNDER THE CULTURAL AGREEMENT OF 19 MAY 1973 CAN NOW BE RESUMED WITH PROSPECTS OF SUCCESS.

4. FURTHER SUBJECTS DEALT WITH REPATRIATION AND FAMILY REUNION AND OTHER HUMANITARIAN QUESTIONS. PROGRESS COULD BE NOTED IN THE DEVELOPMENTS DURING THE PAST TWO YEARS, WHILE THE NEED WAS RECOGNIZED AT THE SAME TIME TO MAKE FURTHER EFFORTS TO SOLVE THESE PROBLEMS.

5. IN THE FIELD OF MULTILATERAL POLITICS, THE SOVIET SIDE URGED THE ACCELERATION AND EARLY CONCLUSION OF CSCE AT THE HIGHEST LEVEL. AT THE SAMETIME, THEY MANIFESTED THEIR DISPLEASURE WITH THE WESTERN POSITIONS WITH REGARD TO PEACEFUL CHANGE,

CONFIDENCE-BUILDING MEASURES AS WELL AS-ALTHOUGH LESS
CLEARLY-THE PROBLEMS INVOLVED IN BASKETIII.

6. ON PEACEFUL CHANGE, MR. GROMYKO WITHDREW THE FORMULA HANDED
OVER BY HIM IN PERSON TO MR. GENSCHER IN NEW YORK AND AGAIN
ADVANCED THE WEAKER FORMULA PUT FORWARD BY THE SOVIET
DELEGATION IN GENEVA. REFERRING TO THE FUNDAMENTAL IMPORTANCE
WHICH WE ATTACH TO A SATISFACTORY SOLUTION OF THIS QUESTION.
WE SUGGESTED THAT THE DETAILS SHOULD BE FURTHER DISCUSSED IN
GENEVA, WHICH WAS ACCEPTED BY THE SOVIETS. ALSO THE QUESTION
OF WHETHER THESE PRINCIPLES BELONG TOGETHER AND ARE OF EQUAL
IMPORTANCE SHOULD BE FURTHER DEALT WITH IN GENEVA. A RENEWED
ATTEMPT BY MR. GROMYKO TO INSIST ON THE STRICT IMPLEMENTATION
OR FULFILMENT OF THE PRINCIPLES WAS REJECTED BY US.

7. WITH RESPECT TO THE CBMS THE SOVIETS AGAIN PUT FORWARD THEIR
WELL-KNOWN POSITIONS ON TROOP MOVEMENTS. MR. BREZHNEV REPEATED
THAT HE HAD TAKEN THE INITIATIVE VIS-A-VIS MR. POMPIDOU IN
RAISING THE IDEA OF OBSERVERS AT MANOEUVRES BUT THAT THE MATTER
HAD NOW ASSUMED A CHARACTER WHICH HE DID NOT LIKE AT ALL.
MANY DELEGATIONS WERE USING THE QUESTION OF CBMS AS A LEVER FOR
SLOWING DOWN CSCE. WE POINTED OUT THAT A COMPROMISE WOULD HAVE
TO BE SOUGHT IN THE QUESTION OF THE PARAMETERS.

8. DURING THE PRESENTATION OF THE MUTUAL POSITIONS ON MBFR, THERE
WERE NO ESSENTIALLY NEW SOVIET VIEWS. THE INDICATION THAT THE
MBFR NEGOTIATIONS COULD BE FACILITATED BY A CONCLUSION OF
CSCE WAS REPEATED BY THE SOVIET SIDE. WE, FOR OUR PART,
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UNDERLINED THE IMPORTANCE OF SALT FOR THE MBFR NEGOTIATIONS.

9. THE DISCUSSION OF THE QUESTIONS ON COOPERATION WITHIN THE
FRAMEWORK OF THE UNITED NATIONS, NON-PROLIFERATION POLICY,
DISARMAMENT AND MIDDLE EAST WAS ONLY SHORT AND DID NOT GO
BEYOND WHAT WAS SAID IN THE JOINT DECLARATION.

10. A GOOD DEAL OF TIME WAS DEVOTED TO ECONOMIC QUESTIONS.
AGREEMENT IN PRINCIPLE WAS REACHED CONCERNING THE INTERDEPENDENCE
OF ECONOMIC AND POLITICAL PROBLEMS AS WELL AS PROGRESS IN BOTH
FIELDS. THE POSITIVE ROLE WHICH LONG-TERM ECONOMIC COOPERATION
MIGHT HAVE AS A PEACE-PRESERVING FORCE AS WELL AS THE FACT THAT
OUR TWO NATIONAL ECONOMIES ARE COMPLEMENTARY TO EACH OTHER WAS
EMPHASIZED BY BOTH SIDES.

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 6151

11. AN "AGREEMENT BETWEEN THE GOVERNMENT OF THE FEDERAL REPUBLIC OF GERMANY AND THE GOVERNMENT OF THE USSR CONCERNING THE FURTHER DEVELOPMENT OF ECONOMIC COOPERATION" WAS SIGNED. THIS AGREEMENT WILL MAKE POSSIBLE PROGRESS IN ECONOMIC COOPERATION, ESPECIALLY IN THE FIELDS OF RAW MATERIALS AND ENERGY AS WELL AS IN THE EASING OF BUSINESS LINKS AND CONTACTS BETWEEN ENTERPRISES OF BOTH COUNTRIES.

12. DURING THE VISIT, A THIRD PIPES/NATURAL GAS AGREEMENT WAS SIGNED WHICH PROVIDES FOR THE DELIVERY OF SOVIET NATURAL GAS INTO THE FEDERAL REPUBLIC OF GERMANY DURING THE PERIOD FROM 1978 TO 2000, WHICH IS AN EXAMPLE SUPPLIED BY BOTH SIDES FOR THEIR WILLINGNESS TO ENGAGE IN LONG-TERM ECONOMIC COOPERATION.
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13. WITH REGARD TO THE APPLICATION OF MOST-FAVOURLED NATION TREATMENT TO THE SOVIET UNION, THE FORMULA DEVELOPED BY FRANCE AS PART OF A COOPERATION AGREEMENT WITH THE SOVIET UNION AND AGREED WITH THE EUROPEAN COMMISSION IN BRUSSELS WAS INCLUDED INTO THE COMMUNIQUE ACCORDING TO WHICH "THE GENERAL PRINCIPLES OF ECONOMIC RELATIONS IN CONFORMITY WITH THE INTERNATIONAL COMMITMENTS OF BOTH SIDES" WILL CONTINUE TO BE APPLIED. THIS WORDING WAS ALSO INCLUDED IN A LETTER WHICH WE SENT TO THE SOVIET SIDE IN CONNECTION WITH THE ABOVE-MENTIONED AGREEMENT ON ECONOMIC COOPERATION.

14. OFFICIAL CONTACTS BETWEEN THE EC AND COMECON WERE INCLUDED FOR THE FIRST TIME INTO A JOINT EAST-WEST DOCUMENT AS SERVING THE

INTERESTS OF THE EUROPEAN STATES.

15. IN CONNECTION WITH THE PROJECT OF A NUCLEAR POWER STATION WHICH IS TO BE BUILT IN THE SOVIET UNION IN ORDER TO EXPORT PART OF ITS OUTPUT OF ELECTRICAL ENERGY TO THE FEDERAL REPUBLIC OF GERMANY VIA WEST BERLIN, THE QUESTION OF SAFEGUARDS BY THE INTERNATIONAL ATOMIC ENERGY AGENCY IN VIENNA WAS ALSO RAISED. OUR INTEREST IN THIS RESPECT WAS NOTED WITHOUT COMMENT BY THE SOVIETS. THERE WAS NO CHANGE IN THEIR NEGATIVE ATTITUDE TOWARDS THIS PROBLEM. THE SOVIETS DID NOT RAISE ANY OBJECTION IN PRINCIPLE CONCERNING THE ROUTING OF THE SUPPLY LINE VIA WEST BERLIN, WHICH WOULD CONSTITUTE, FOR THE FIRST TIME, A DIRECT SUPPLY LINE BETWEEN THE FEDERAL TERRITORY AND BERLIN. HOWEVER, THERE WAS AGREEMENT THAT TALKS WILL HAVE TO BE HELD WITH THE GDR ON THIS POINT. THESE TALKS WILL BE TAKEN UP BY THE SOVIETS.

16. WE REGARD THE VISIT AS SUCCESSFUL. IT HAS BEEN POSSIBLE TO REACH AGREEMENT IN IMPORTANT QUESTIONS OF MUTUAL RELATIONS. IN OTHER RESPECTS, THE RESPECTIVE POSITIONS WERE BROUGHT CLOSER. THE TALKS-PARTLY JOINTLY, PARTLY PARALLEL-LASTED FOR A TOTAL OF ABOUT 20 HOURS; MR. BREZHNEV, MR. KOSYGIN AND FOREIGN MINISTER GROMYKO WERE, JOINTLY OR INDIVIDUALLY, THOSE WITH WHOM THE FEDERAL CHANCELLOR AND MR. GENSCHER SPOKE.
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